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I believe that the foregoing is generally consistent with the views expressed in the next to last paragraph of your letter. If you wish, however, I should be very glad to schedule the matter for discussion by USIB.

Sincerely,

(Handwritten signature)

W. F. Raborn
Director

D/DCI/NIPE (JAWBROSS:ag/8/10/66)

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Executive Registry
16-2446

Office of The Director

Fort George G. Meade, Maryland, 20755

26 May 1966

Serial: N0716

SECRET

Vice Admiral William F. Raborn, Jr., USN
Director of Central Intelligence
Langley, Virginia

Dear Red:

Reference is made to your letter to the USIB Principals, subject: China Intelligence Activities, dated 9 May 1966, under cover of which you provided a copy of your newly-approved Terms of Reference for [] and his title as your China Intelligence Activities Coordinator (CIAC).

As you know, I support wholeheartedly your objective of improving our intelligence collection against Communist China, and I believe that calling our representatives together under [] could provide an excellent forum for bringing to bear upon this most important problem the totality of the Community's resources.

Two provisions of [] new Terms of Reference give me concern. First, paragraph 2.b. appears to authorize him "direct access" to any personnel within any of the USIB agencies without regard to whether agency management specifically has qualified or authorized such individuals to make external agency representations concerning that agency's efforts toward acquiring intelligence on Communist China; the same paragraph also appears to give him an unlimited authority to concern himself not only with collection but also research, analysis, and production efforts as well. Second, paragraph 2.c. charges him with responsibility for "...making recommendations....and for ensuring that appropriate action is taken to implement such recommendations."

These apparent mandates are tempered by paragraph 5, of the Terms of Reference, which states that his authority does not supersede present lines of command, and I am confident that you

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intended no infringement upon the prerogatives, responsibilities, or authorities of the heads of any of the USIB agencies. Nevertheless, because of the possibility that conflicting interpretations of [] mission may arise, I feel that it would be helpful at this point to express my understanding of some of its limitations.

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I consider [] to be a member of your staff. As such, his office is advisory, not managerial, in nature and his "direct access" to officials within the several USIB agencies is through the representatives provided by each of us to his group and to such other senior staff officers as we might from time to time designate. His primary concern is the development of new ideas for improvement of our overall effort against Communist China, and "appropriate action" on his part consists of advising you, the Board, and/or the agency directly concerned (through that agency's representative to the group) regarding those actions which the group's deliberations have indicated are necessary or desirable in order to achieve the goals we have set for it.

I have advised my staff accordingly. If the preceding paragraph is contrary to your purpose, I suggest the matter be placed on the USIB agenda for full discussion.

Faithfully yours,



MARSHALL S. CARTER
Lieutenant General, U. S. Army
Director

SECRET

SENDER WILL CHECK CLASSIFICATION TOP AND BOTTOM	
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CENTRAL INTELLIGENCE AGENCY OFFICIAL ROUTING SLIP	
TO	NAME AND ADDRESS
1	SECRET
2	DDCI
3	DCI
4	NOTED BY DCI 6/10
5	
6	
ACTION	DIRECT REPLY
APPROVAL	DISPATCH
COMMENT	FILE
CONCURRENCE	INFORMATION
PREPARE REPLY	RECOMMENDATION
RETURN	SIGNATURE
Remarks: I Talked to [redacted] about [redacted] I don't think there's a problem. There should be [redacted]	
FOLD HERE TO RETURN TO SENDER	
FROM: NAME, ADDRESS AND PHONE NO.	DATE
John A. Bross D/DCI/NIPE 7 E 22	8/6/66
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